City of West Burlington

Independent Auditor's Report
Management's Discussion and Analysis
Financial Statements and Supplementary Information
Independent Auditor's Report on Internal Control and Compliance
Schedule of Findings and Questioned Costs

June 30, 2009

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City of West Burlington

Officials

<u>Name</u>	<u>Title</u>	Term Expires
Hans Trousil	Mayor	December, 2009
Marc Pilger Tom Law Rod Crowner Therese Lees Richard Raleigh	Council Member Council Member Council Member Council Member Council Member	December, 2009 December, 2009 December, 2011 December, 2011 December, 2011
Dan Gifford	City Administrator	Not Elected
Leslie L. Sattler	Finance Officer	Not Elected
Kelly D. Fry	City Clerk	Not Elected



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Independent Auditor's Report

Honorable Mayor and Members of City Council City of West Burlington, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Burlington, Iowa (City), as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City as of June 30, 2009, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 6, 2009 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 4 through 10 and budgetary comparison information on pages 22 and 23 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2008 (none of which are presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting.

The supplementary information, as listed in the table of contents, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

CPA Associates PC

October 6, 2009

City of West Burlington Management's Discussion and Analysis

The City of West Burlington (City) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2009 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 53%, or approximately \$4,712,000 from fiscal 2008 to fiscal 2009. Bond proceeds were received for \$4,133,000 in fiscal 2008. Tax increment financing collections decreased \$303,000 and intergovernmental receipts decreased \$214,000.
- Disbursements of the City's governmental activities decreased 44%, or approximately \$3,663,000 from fiscal 2008 to fiscal 2009. Capital projects decreased \$4,155,000 due to the completion of the new swimming pool and debt service increased \$240,000.
- The City's total cash basis net assets increased 0.38%, or approximately \$16,000, from June 30, 2008 to June 30, 2009.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.
- The Government-wide Financial Statements consist of a Statement of Activities and Net Assets. This
 statement provides information about the activities of the City as a whole and presents an overall view of
 the City's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the most significant funds.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison to the City's budget for the year.
- Other Supplementary Information provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the City.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and
 economic development, general government, debt service and capital projects. Property tax and state and
 federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Local Option Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Other Nonmajor Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains the Enterprise Funds to provide information for water and sewer, considered to be major funds of the City.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago from \$3.05 million to \$2.50 million. The analysis that follows focuses on the changes in cash balance for governmental activities.

	Year Ended June 30,			
Changes in Cash Basis Net Assets of Governmental Activities (Expressed in Thousands)		<u>2008</u>		<u>2009</u>
Receipts:				
Program receipts:				
Charges for services	\$	255	\$	329
Operating grants, contributions and restricted interest		399		394
Capital grants, contributions and restricted interest		208		10
General receipts:				
Property tax		2,922		2,525
Local option sales tax		453		440
Use of money and property		168		122
Other general receipts		386		392
Bond proceeds	_	4,133	_	-
Total receipts	_	8,924	_	4,212
Disbursements:				
Public safety		1,050		1,121
Public works		507		510
Culture and recreation		112		289
Community and economic development		205		230
General government		457		433
Debt service		1,118		1,358
Capital projects		4,911		756
Total disbursements	_	8,360	Ξ	4,697
Change in cash basis net assets before transfers		564		(485)
Transfers net	_	32	_	(56)
Change in cash basis net assets		596		(541)
Cash basis net assets beginning of year	_	2,449	_	3,045
Cash basis net assets end of year	\$_	3,045	\$_	2,504

The City's total receipts for governmental activities decreased by 53%, or \$4,712,000. This was mainly due to bond proceeds of \$4,133,000 for construction of the new swimming pool issued in 2008. The total cost of all programs and services decreased by approximately \$3,663,000 or 44%, with no new programs added this year. Capital projects decreased \$4,155,000 due to the completion of the new swimming pool and debt service increased \$240,000.

The cost of all governmental activities this year was \$4.697 million compared to \$8.360 million last year. However, as shown in the Statement of Activities and Net Assets on page 10, the amount taxpayers ultimately financed for these activities was \$3.950 million because some of the cost was paid by those who directly benefited from the programs (\$329,300) or by other governments and organizations that subsidized certain programs with grants and contributions (\$403,500). Overall, the City's governmental activities receipts, including intergovernmental aid and fees for service, increased in 2009 from approximately \$577,400 to approximately \$732,800, principally due to an increase in operating grants and contributions. The City paid for the remaining "public benefit" portion of governmental activities with approximately \$3,949,600 in tax (some of which could only be used for certain programs) and with other receipts, such as bond proceeds, interest and general entitlements.

	Year Ended June 30,				
Changes in Cash Basis Net Assets of Business Type Activities (Expressed in Thousands)	<u>2008</u>			<u>2009</u>	
Receipts: Program receipts:					
Charges for service:					
Water	\$	671	\$	660	
Sewer	Ψ	389	Ψ	398	
Capital grants, contributions and restricted interest		-		481	
General receipts:				401	
Unrestricted investment earnings		13		_	
Bond proceeds		136		1,324	
Miscellaneous receipts		26		39	
Total receipts		1,235	_	2,902	
Disbursements: Water Sewer Total disbursements	_	823 497 1,320	-	1,906 494 2,400	
Change in cash basis net assets before transfer		(85)		502	
Transfer net	_	(32)	_	56	
Change in cash basis net assets		(117)		558	
Cash basis net assets beginning of year	_	1,274	_	1,157	
Cash basis net assets end of year	\$_	1,157	\$_	1,715	

Total business type activities receipts for the fiscal year were \$2.902 million compared to \$1.235 million last year. The significant increase was due primarily to the bond proceeds of \$1,324,000. The cash balance increased by approximately \$558,000. Total disbursements for the fiscal year increased by approximately 80% to a total of \$2.4 million due to the water distribution improvement project of \$1.2 million.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City completed the year, its governmental funds reported a combined fund balance of \$2,503,800, a decrease of \$541,500 from last year's total of \$3,045,300. The following are the major reasons for the changes in fund balances of the major funds from prior year.

- The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the cash balance of the General Fund was \$1,181,600, a decrease of \$64,000 from the prior year.
- The Special Revenue, Road Use Tax Fund cash balance increased by \$10,000 to \$47,100 during the fiscal year. State road tax funds are distributed based upon population. The City does receive additional funds for a transfer of jurisdiction agreement.
- The Special Revenue, Local Option Sales Tax was established in previous years to provide additional general fund revenues to reduce the City's reliance on property tax revenues and provide a reliable funding source for capital projects. This year the City transferred 35% of these Local Option Sales Tax revenues to the general fund. Debt Service is required to receive 25% of Local Option Sales Tax Revenues. The remainder is used to pay for capital projects, ambulance service and airport authority payments. At the end of the fiscal year, the fund balance was \$188,800.
- The Special Revenue, Tax Increment Financing collections (TIF) decreased by \$257,400 to \$689,200 during the fiscal year.
- The Capital Projects Fund cash balance decreased by \$302,000 to \$305,700 during the fiscal year. The capital projects expenditures were for the completion of the new swimming pool.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance increased \$521,000 to \$1,321,000, due primarily to an increase in bond proceeds and capital grants.
- The Sewer Fund cash balance increased \$16,900 to \$166,000, due primarily to the receipt of insurance proceeds for the lift station repair.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget. The amendment was approved on May 20, 2009 and resulted in an increase in revenues of approximately \$4,145,000 and an increase in disbursements of approximately \$4,550,000. Revenue increases included intergovernmental and other financing sources. Expenditure increases included capital projects, business type/enterprises and transfers.

DEBT ADMINISTRATION

At June 30, 2009, the City had approximately \$6,349,000 in bonds and other long-term debt, compared to approximately \$6,129,000 last year, as shown below.

Outstanding Daht at Vacr End		Jun	e 30,	
Outstanding Debt at Year End (Expressed in Thousands)	<u>2008</u>			<u>2009</u>
General obligation bonds	\$	5,405	\$	5,800
Water revenue loan		232		329
Capital loan notes		47		-
Urban renewal tax increment financing		445	_	220
Total	\$	6,129	\$_	6,349

The Constitution of the State of Iowa limits the amount of general obligation debt that cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding combined general obligation debt of \$5.80 million and tax increment financing rebate agreements of \$1.90 million brings the City's debt limit to \$7.70 million, which is below its constitutional debt limit of \$9.93 million. In addition the City has urban renewal tax increment financing revenue bonds of \$220,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's elected and appointed officials and citizens considered many factors when setting the 2010 fiscal year budget, tax rates, and fees that will be charged for various City activities. Those factors included the economy, employment rates, operating expenses, capital projects, and increases in service and state mandates.

Unemployment in the County now stands at 7.6%, versus 5.3% a year ago. These indicators were taken into account when adopting the budget for fiscal year 2010.

For fiscal year 2009/2010 the City's tax rate maintained at \$9.86 per \$1,000 of taxable assessed valuation.

Multiple indicators were taken into account when adopting the budget for fiscal year 2009/2010.

Excluding grants and loans for water and street projects and transfers, receipts were increased by 3.4% (181,390) and disbursements were increased by 10.8% (558,400). The increase in disbursements was largely due to increase in debt service payments of \$504,498.

The City requested to reduce the taxable assessed value in the TIF area by \$13,000,000 for fiscal year 2009/2010 which resulted in a reduction of approximately \$466,000 in TIF revenues. Along with reserves the TIF areas will generate sufficient tax revenue to pay all TIF debt requirements.

The general fund budget increased by 6.4%. The City projects an increase in general fund revenue reserves of \$142,212 which includes a repayment of an internal loan of \$236,408. Road use funds are projected to decline approximately \$8,000. There are sufficient reserves for cover the deficit.

The City currently is working on the 2nd connection to Burlington Water Project and has completed the Highway 406 and Iowa Army Ammunition Plant Connection. The City has funded this project through SRF Water Revenue Bond, General Obligation Bond and water reserves. The Water Revenue bond requirement states that water user charges must be at a level to produce and maintain net revenues equal to at least 110% of the principal and interest requirements due in the same year. As a result of the decrease in water sales and the need to sufficiently cover the water bond requirements rates were increased 5% in the budget for fiscal year 2009/2010.

The sewer fund balance has expenditures exceeding revenues of approximately \$5,000. Rates were increased in the budget to generate about \$35,000 in additional revenues. There are sufficient reserves to cover the operating loss.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. Questions concerning any of the information provided in this report or request for additional information should be addressed in writing to Dan Gifford, City Administrator, City of West Burlington, 122 Broadway, West Burlington, Iowa 52655.



City of West Burlington Statement of Activities and Net Assets - Cash Basis As of and for the Year Ended June 30, 2009

			Program Receip	ots		bursements) R in Cash Basis	
	<u>Disbursements</u>	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Governmental Activities	Business- Type Activities	Total
Functions / Programs:							
Governmental activities: Public safety Public works Culture and recreation Community and economic	\$ 1,120,511 510,378 289,096	\$ 49,452 127,032 152,055	\$ 83,019 283,225 23,087	\$ - - -	\$ (988,040) (100,121) (113,954)	\$ - - -	\$ (988,040) (100,121) (113,954)
development	229,542	355	_	_	(229,187)	_	(229,187)
General government	433,061	392	4,211	-	(428,458)	_	(428,458)
Debt service	1,358,394	-	-	-	(1,358,394)	-	(1,358,394)
Capital projects	755,856			10,000	(745,856)		(745,856)
Total governmental activities	4,696,838	329,286	393,542	10,000	(3,964,010)		(3,964,010)
Business type activities: Water Sewer Total business type activities	1,906,277 494,358 2,400,635	659,571 398,131 1,057,702	-	481,100	<u>-</u>	(765,606) (96,227) (861,833)	(96,227)
• •							
Total	\$ <u>7,097,473</u>	\$ <u>1,386,988</u>	\$ 393,542	\$ 491,100	(3,964,010)	(861,833)	(4,825,843)
General Receipts: Property tax levied for: General purposes Tax increment financing Debt service Local option sales tax Unrestricted investment earnings Loan proceeds Transfers Miscellaneous Total general receipts and tran	sfers				841,996 1,681,414 1,795 439,928 121,715 - (56,295) 391,985 3,422,538	380 1,324,073 56,295 38,625 1,419,373	841,996 1,681,414 1,795 439,928 122,095 1,324,073 - 430,610 4,841,911
Change in cash basis net assets					(541,472)	557,540	16,068
Cash basis net assets beginning of year	r				3,045,274	1,157,047	4,202,321
Cash basis net assets end of year					\$ 2,503,802	\$ <u>1,714,587</u>	\$ 4,218,389
Cash Basis Net Assets Restricted: Streets Sales Tax Other purposes Unrestricted					\$ 47,086 188,849 1,086,184 1,181,683	\$ - 227,482 <u>1,487,105</u>	\$ 47,086 188,849 1,313,666 2,668,788
Total cash basis net assets					\$ 2,503,802	\$ <u>1,714,587</u>	\$ <u>4,218,389</u>

See notes to financial statements.

City of West Burlington Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the Year Ended June 30, 2009

			Special Revenue					
	General	Road Use	Sales Tax	TIF	Debt Service	Capital Projects	Other Nonmajor <u>Governmental</u>	Total
Receipts:								
Property tax	\$ 836,842	\$ -	\$ -	\$ -	\$ 1,795	\$ -	\$ -	\$ 838,637
Tax increment financing collections	-	-	-	1,681,414	-	-	-	1,681,414
Other taxes	5,143	-	439,928	-	11	-	198,790	643,872
Use of money and property	101,293	=	-	-	-	20,422	-	121,715
License and permits	49,658	-	-	-	-	-	-	49,658
Intergovernmental	78,993	275,225	-	10,000	-	-	-	364,218
Charges for services	227,427	=	-	-	-	-	-	227,427
Miscellaneous	192,963		882			600	90,275	284,720
Total receipts	1,492,319	275,225	440,810	1,691,414	1,806	21,022	289,065	4,211,661
Disbursements:								
Operating:								
Public safety	1,095,131	-	25,380	-	-	-	-	1,120,511
Public works	230,080	255,995	24,303	-	-	-	-	510,378
Culture and recreation	247,578	=	1,239	-	-	-	40,279	289,096
Community and economic development	3,974	-	2,500	223,068	-	-	-	229,542
General government	220,131	=	7,009	-	-	-	205,921	433,061
Debt service	-	=	-	244,108	1,114,286	-	-	1,358,394
Capital projects	71,045		35,443	312,141		337,227		755,856
Total disbursements	1,867,939	255,995	95,874	<u>779,317</u>	1,114,286	337,227	<u>246,200</u>	4,696,838
Excess (deficiency) of receipts over disbursements	(375,620)	19,230	344,936	912,097	(1,112,480)	(316,205)	42,865	(485,177)
Other financing sources (uses):								
Operating transfers in (out)	311,384	(9,231)	(291,436)	(1,169,545)	1,114,187	14,165	(25,819)	(56,295)
Net change in cash balances	(64,236)	9,999	53,500	(257,448)	1,707	(302,040)	17,046	(541,472)
Cash balances beginning of year	1,245,919	37,087	135,349	946,653	1,370	607,726	71,170	3,045,274
Cash balances end of year	\$1,181,683	\$ 47,086	\$ 188,849	\$ 689,205	\$3,077	\$ 305,686	\$ 88,216	\$ 2,503,802
Cash Basis Fund Balances								
Reserved for debt service	\$ -	\$ -	\$ -	\$ 689,205	\$ 3,077	\$ -	\$ -	\$ 692,282
Unreserved:								
General fund	1,181,683	-	-	-	-	-	-	1,181,683
Special revenue fund	-	47,086	188,849	-	-	-	88,216	324,151
Capital projects fund						305,686	<u> </u>	305,686
Total cash basis fund balances	\$ <u>1,181,683</u>	\$ <u>47,086</u>	\$ <u>188,849</u>	\$ 689,205	\$ <u>3,077</u>	\$ <u>305,686</u>	\$ <u>88,216</u>	\$ <u>2,503,802</u>

See notes to financial statements.

City of West Burlington Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds As of and for the Year Ended June 30, 2009

			Enterprise Funds			
	Water Service	Water Equipment Reserve	Sewer Service	Sewer Equipment Reserve	Nonmajor Enterprise Fund	Total
Operating receipts: Charges for services Total operating receipts	\$ 659,571 659,571	\$ <u> </u>	\$ <u>398,131</u> 398,131	\$	\$ <u> </u>	\$\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
Operating disbursements: Business type activities Total operating disbursements	669,629 669,629		469,693 469,693		7,226 7,226	1,146,548 1,146,548
Excess (deficiency) of operating receipts over (under) operating disbursements	(10,058)		(71,562)		(7,226)	(88,846)
Non-operating receipts (disbursements): Interest on investments Miscellaneous Debt Proceeds Debt service Capital projects	380 491,690 1,324,073 (9,285) _(1,227,363)	- - - -	- 22,109 - - -	- - - (24,665)	13,152 - - -	380 526,951 1,324,073 (9,285) (1,252,028)
Net non-operating receipts (disbursements)	579,495		22,109	(24,665)	13,152	590,091
Excess of receipts over disbursements	569,437	-	(49,453)	(24,665)	5,926	501,245
Operating transfers in (out)	(48,409)	28,400	66,304	10,000		56,295
Net change in cash balances	521,028	28,400	16,851	(14,665)	5,926	557,540
Cash balances beginning of year	800,081	86,593	149,145	57,554	63,674	1,157,047
Cash balances end of year	\$ <u>1,321,109</u>	\$ <u>114,993</u>	\$ 165,996	\$ 42,889	\$ 69,600	\$_1,714,587
Cash Basis Fund Balances Reserved for other purposes Unreserved	\$ - 	\$ 114,993	\$ - 165,996	\$ 42,889	\$ 69,600	\$ 227,482
Total cash basis fund balances	\$ 1,321,109	\$ <u>114,993</u>	\$ 165,996	\$ 42,889	\$ 69,600	\$ 1,714,587

See notes to financial statements.

Note 1. Summary of Significant Accounting Policies

The City of West Burlington (City) is a political subdivision of the State of Iowa located in Des Moines County. It was first incorporated in 1884 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture, recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens.

Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units which meet the GASB criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City. City officials are members of the following boards and commissions: Des Moines County Regional Solid Waste Commission and Southeast Iowa Regional Airport Authority Board. See Note 9 for details. Both of these organizations have financial statements available at City Hall.

The City officials are also members of the following: 28E purchasing arrangements, regional planning commission, E911 joint service boards, Southeast Iowa area safety support organizations, ambulance associations, and the drug task force.

Basis of Presentation

<u>Government-wide Financial Statements</u> - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Note 1. Summary of Significant Accounting Policies (continued)

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Local Option Sales Tax Fund is used to account for the revenues from the tax authorized by referendum and is used for capital improvements, equipment and community programs and services.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

Note 1. Summary of Significant Accounting Policies (continued)

The Water Equipment Reserve account is funds set aside to fund major equipment purchases for the water department.

The Sewer Equipment Reserve account is funds set aside to fund major equipment purchases for the sewer department.

Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, no disbursements exceeded the amounts budgeted.

Subsequent Events

The City performed an evaluation of subsequent events through October 6, 2009. There have been no subsequent events that occurred that would require disclosure or recognition in the financial statements as of June 30, 2009.

Note 2. Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 4.10% of their annual covered salary and the City is required to contribute 6.35% of annual covered payroll, except for police employees, in which case the percentages are 5.63% and 8.45%, respectively. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2009, 2008, and 2007 were \$87,115, \$82,823, and \$81,762, respectively, equal to the required contributions for each year.

Note 3. Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, urban renewal tax increment financing revenue bonds and revenue notes are as follows:

Urban Renewal									
Tax Increment									
Year Financing (TIF)									
Ending	General Obli	igation Bonds	Revenu	ie Bonds	Water Re	venue Note	To	otal	
June 30,	Principal	Interest	Principal	Interest	<u>Principal</u>	<u>Interest</u>	Principal	Interest	
2010	\$1,385,000	\$ 197,367	\$ 25,000	\$ 12,190	\$ 1,000	\$ 9,867	\$1,411,000	\$ 219,424	
2011	1,436,000	156,175	30,000	10,978	1,000	9,840	1,467,000	176,993	
2012	1,056,000	109,813	30,000	9,448	15,000	9,810	1,101,000	129,071	
2013	792,000	73,540	30,000	7,843	16,000	9,360	838,000	90,743	
2014	827,000	42,435	35,000	6,178	16,000	8,880	878,000	57,493	
2015-2019	94,000	40,110	70,000	6,265	87,000	36,990	251,000	83,365	
2020-2024	110,000	25,080	-	-	101,000	23,040	211,000	48,120	
2025-2028	100,000	7,590			92,000	6,990	192,000	14,580	
	\$ <u>5,800,000</u>	\$ <u>652,110</u>	\$ 220,000	\$ 52,902	\$ 329,000	\$ <u>114,777</u>	\$ <u>6,349,000</u>	\$ <u>819,789</u>	

The Code of Iowa requires principal and interest on general obligation bonds be paid from the Debt Service Fund.

Urban Renewal Tax Increment Financing Revenue Bonds

The City issued urban renewal tax increment financing (TIF) revenue bonds for the purpose of defraying a portion of the costs of carrying out an urban renewal project of the City. The bonds are payable solely from the income and proceeds of the Special Revenue Fund, Urban Renewal Tax Increment Financing and the taxes to be paid into the fund in accordance with Chapter 403.19 of the Code of Iowa. The proceeds of the Urban Tax Increment Financing shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City. Total principal and interest remaining on the bonds is \$272,902, payable through June 2016. For the current year, principal and interest paid and total TIF receipts were \$243,808 and \$1,681,414, respectively.

Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay the water revenue bond. The bond was issued August 2008. Proceeds from the notes provided financing for the construction of several water system projects. The note is payable solely from water customer net receipts and is payable through 2028. The total principal and interest remaining to be paid on the notes is \$443,777. For the current year, principal and interest paid and total customer net receipts were \$8,460 and \$(10,058), respectively.

The resolution providing for the issuance of the water revenue bond include the following provisions:

(a) The bonds shall be payable solely form the Net Revenues of the Utility and the Sinking Fund.

Note 3. Bonds and Notes Payable (continued)

- (b) Monthly transfers equal to a sum of one-twelfth of the principal. Water Revenue Bonds maturing on the next maturity date plus one-sixth of the interest coming due on the next interest payment date shall be made to the Water Revenue Bond Sinking Fund for the purpose of making bond interest and principal payments when due.
- (c) Water user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year.

The City has not maintained water user charges at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year as required by the water revenue bond resolution.

See the Statement of Indebtedness regarding the details of the development agreements.

Note 4. Cash and Investments

The City's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of GASB No. 40.

Note 5. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation payments payable to employees at June 30, 2009, primarily relating to the General Fund is \$95,195 based on rates of pay in effect at June 30, 2009.

Note 6. Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 7. Related Party Transactions

No material transactions were noted during the course of the audit between the City and City officials.

Note 8. Commitments

The City entered a five year agreement with the Quad-Township Fire Association (Association) (consisting of Concordia, Flint River, Tama and Union Townships), in January 2004. The City agreed to answer all fire and emergency calls in the Township areas; and the Association will pay the members and officers of the West Burlington Volunteer Fire Department for these calls. The City also agreed to house and store the Association's fire fighting vehicles and equipment for an annual rental of \$5,000. The City is currently in negotiations regarding renewing the agreement.

In the normal course of business, the City has various outstanding commitments that are not reflected in the accompanying financial statements. The principal commitments of the City are as follows:

Water distribution	\$ 694,604
Street construction	27,800
Swimming pool	 5,000
	\$ 727,404

Note 9. Joint Venture

The City is a participant in the Des Moines County Regional Solid Waste Commission, a political subdivision pursuant to the Code of Iowa Chapter 28E. The purpose of the agreement is to provide area governments with solid waste disposal sources. The City currently provides one member of the eleven member board. The City paid \$29,268 in recycling fees in fiscal year 2009.

The City also participates with the City of Burlington in an agreement with the Southeast Iowa Regional Airport Authority. The City appoints one member of the five member Board of Trustees. The City contributes \$18,000 per year (indefinitely) to the Airport, with a five year notice of cancellation requirement.

Note 10. Industrial Development Revenue Bonds

The City has issued \$4,000,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely by the borrower of the bonds and the bond principal and interest do not constitute liabilities of the City.

Note 11. Self-Insured Health Benefits

The City of West Burlington has agreed to provide certain health benefits to its employees. The City pays 100% of the premium for health insurance for all full-time employees selecting single coverage. For full-time employees selecting family coverage the union employees pays 25% of the difference between the single and the family policy and non-union employees pay 5% of the difference between the single and family policy. The City reimburses employees for their deductible after the employees have reached their out-of-pocket maximum of \$300 per individual and \$600 per family. The total maximum reimbursement liability to be paid by the City is \$96,800. The City's cost related to this reimbursement for the year ended June 30, 2009 was approximately \$88,660.

Note 12. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to:	
General fund	\$ 1,360,113
Equipment replacement	38,400
Water revenue	11,233
Sewer revenue	93,740
Capital projects	14,165
Nonmajor governmental	141,352
Tax increment financing	1,101,539
Debt service	<u>1,114,187</u>
	\$ <u>3,874,729</u>
Transfer from:	
Transfer from: Water revenue	\$ 59,642
	\$ 59,642 27,436
Water revenue	*)-
Water revenue Sewer revenue	27,436
Water revenue Sewer revenue General fund	27,436 1,048,729
Water revenue Sewer revenue General fund Road use	27,436 1,048,729 9,231
Water revenue Sewer revenue General fund Road use Hotel/Motel tax Employee benefits Local option	27,436 1,048,729 9,231 10,000
Water revenue Sewer revenue General fund Road use Hotel/Motel tax Employee benefits	27,436 1,048,729 9,231 10,000 157,171

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

Note 13. Contract with the Burlington Municipal Waterworks

On August 16, 1995, the City of West Burlington entered into an agreement with the Burlington Municipal Waterworks to provide for the sale of water to the City of West Burlington. The contract provides an initial term of twenty years, with four additional terms of five years each, unless cancelled by either party after the initial term expires. Water usage began on January 1, 1996 and expenses of \$249,955 were recorded for the year ended June 30, 2009.

Note 14. Other Postemployment Benefits (OPEB)

The City implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions during the year ended June 30, 2009.

<u>Plan Description</u> - The City operates a single-employer retiree benefit plan which provides medical/prescription drug benefits for retirees and their spouses. There are 24 active and no retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$429 for single coverage and \$994 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2009, the City contributed \$257,738 and plan members eligible for benefits contributed \$13,129 to the plan.



City of West Burlington

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -

Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds **Required Supplementary Information**

Year Ended June 30, 2009

	Governmental Funds Actual	Proprietary Fund Type Actual	Less Funds not Required to be Budgeted	Net	Budgeted Original	d Amounts Final	Final to Net Variance
Receipts:							
Property tax	\$ 838,637	\$ -	\$ -	\$ 838,637	\$ 936,570	\$ 936,570	\$ (97,933)
Tax increment financing collections	1,681,414	-	-	1,681,414	1,752,984	1,752,984	(71,570)
Other city taxes	643,872	- 200	-	643,872	540,505	543,505	100,367
Use of money and property	121,715	380	-	122,095	84,839	109,189	12,906
Licenses and permits	49,658	-	-	49,658	68,778	70,028	(20,370)
Intergovernmental	364,218	-	-	364,218	327,071	852,046	(487,828)
Charges for service	227,427	1,057,702	-	1,285,129	1,349,880	1,354,255	(69,126)
Miscellaneous	284,720	<u>526,951</u>	289,065	<u>522,606</u>	288,776	335,006	187,600
Total receipts	4,211,661	1,585,033	289,065	5,507,629	5,349,403	5,953,583	(445,954)
Disbursements:							
Public safety	1,120,511	-	-	1,120,511	1,156,178	1,206,197	85,686
Public works	510,378	-	-	510,378	470,395	525,345	14,967
Culture and recreation	289,096	-	40,279	248,817	276,577	303,927	55,110
Community and economic development	229,542	-	-	229,542	233,597	237,697	8,155
General government	433,061	-	205,921	227,140	454,546	480,916	253,776
Debt service	1,358,394	-	-	1,358,394	1,335,383	1,367,998	9,604
Capital projects	755,856	-	-	755,856	53,649	957,233	201,377
Business type activities	-	2,407,861	-	2,407,861	1,187,619	2,677,989	270,128
Total disbursements	4,696,838	2,407,861	246,200	6,858,499	5,167,944	7,757,302	898,803
Excess (deficiency) of receipts over disbursements	(485,177)	(822,828)	42,865	(1,350,870)	181,459	(1,803,719)	452,849
Other financing sources	(56,295)	1,380,368	(25,819)	1,349,892		1,580,000	(230,108)
Net change in cash balances	(541,472)	557,540	17,046	(978)	181,459	(223,719)	222,741
Cash balances beginning of year	3,045,274	1,157,047	71,170	4,131,151	3,751,760	3,751,760	379,391
Cash balances end of year	\$ 2,503,802	\$ <u>1,714,587</u>	\$ 88,216	\$ <u>4,130,173</u>	\$ 3,933,219	\$ 3,528,041	602,132

City of West Burlington Notes to Required Supplementary Information - Budgetary Reporting

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds (when they exist). The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, a budget amendment increased budgeted disbursements by \$2,589,400. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.



City of West Burlington Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the Year Ended June 30, 2009

	Fourth of July <u>Celebration</u>	Medical Insurance	Hotel/Motel Tax	SE Iowa Safety and Support	Other Programs	<u>Total</u>
Receipts:	ф	ф	Φ 41.610	ф	o 157 171	ф. 100. 7 00
Other taxes	\$ -	\$ -	\$ 41,619	\$ -	\$ 157,171	\$ 198,790
Miscellaneous	21,945	2,281	41.610	33,546	32,503	90,275
Total receipts	21,945	2,281	41,619	33,546	189,674	289,065
Disbursements:						
Culture and recreation	40,279	_	_	_	_	40,279
General government	-	118,474	24,847	30,097	32,503	205,921
Total disbursements	40,279	118,474	24,847	30,097	32,503	246,200
Total disoursements	10,279		21,017		32,303	210,200
Excess (deficiency) of receipts over disbursements	(18,334)	(116,193)	16,772	3,449	157,171	42,865
Other financing sources (uses): Operating transfers in Operating transfers out	20,000	121,352	(10,000) (10,000)	- - -	- <u>(157,171</u>) (157,171)	141,352 (167,171) (25,819)
	20,000	121,332	(10,000)		(137,171)	(23,619)
Net change in cash balances	1,666	5,159	6,772	3,449	-	17,046
Cash balances beginning of year	13,590	34,740	4,256	18,584		71,170
Cash balances end of year	\$ <u>15,256</u>	\$ <u>39,899</u>	\$ <u>11,028</u>	\$ <u>22,033</u>	\$	\$ <u>88,216</u>
Cash Basis Fund Balances Unreserved:						
Special revenue funds	\$ <u>15,256</u>	\$ <u>39,899</u>	\$ <u>11,028</u>	\$ <u>22,033</u>	\$	\$ <u>88,216</u>
Total cash basis fund balances	\$ <u>15,256</u>	\$ 39,899	\$ <u>11,028</u>	\$ 22,033	\$	\$ 88,216

City of West Burlington Statement of Indebtedness Year Ended June 30, 2009

Obligation	Date of Issuance	Interest Rates	Amount Originally Issued	Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid	Interest Due and Unpaid
General obligation bonds:	02/01/02	1 25 2 200/	#2 (20 000	4.205 .000	*	4.200.000	ф. 01 5 000	4 2 3 3 3 3 3	Ф
Street improvement and refunding notes Aquatic center bonds Water improvement loan agreement Water improvement bond	03/01/03 10/01/07 08/27/08 03/01/09	1.35-3.20% 3.80-4.05% 3.00% 2.00-2.40%	\$ 3,630,000 4,200,000 400,000 850,000	\$ 1,205,000 4,200,000	\$ - 400,000 850,000	\$ 390,000 450,000 15,000	\$ 815,000 3,750,000 385,000 850,000	\$ 36,200 165,368 7,024	- - -
Total				\$ <u>5,405,000</u>	\$ <u>1,250,000</u>	\$ 855,000	\$ <u>5,800,000</u>	\$ 208,592	\$
Capital loan note: Fire truck purchase	08/08/05	3.50%	\$ 136,996	\$ 47,242	\$	\$ 47,242	\$	\$1,658	\$
Water revenue note: Water revenue bond	08/27/08	3.00%	\$ 330,000	\$ <u>232,198</u>	\$ 97,802	\$1,000	\$ 329,000	\$	\$
Urban renewal TIF revenue bonds: Series 2003-A COBO Series 2003 City Hall	08/01/03 05/28/04	3.25-6.00% 2.80%	\$ 320,000 1,000,000	\$ 245,000 200,000	\$ <u>-</u>	\$ 25,000 200,000	\$ 220,000	\$ 13,315 5,493	\$ -
Total				\$ <u>445,000</u>	\$	\$ 225,000	\$ 220,000	\$ 18,808	\$
Development agreements	Various	5.70-6.75%	\$2,161,000	\$ <u>1,819,971</u>	\$	\$ <u>106,518</u>	\$ <u>1,713,453</u>	\$ <u>116,563</u>	\$

Development Agreement:

The City has entered into an agreement with a developer providing reimbursements from the City to the developer based upon a 20 year agreement. The developer has installed streets, sewers, curbing, and other utilities at a cost of \$1.2 million. The City will reimburse the developer using an assumed amortization of 20 years at a rate of 5.7%. The City's payment will not exceed the increase in property taxes on the valuation of the land. At the end of the 20 year period the agreement will cease, and the City will not continue payments regardless of any principal due at that time. The City's interest cost for the year ended June 30, 2009 was \$47,388 with \$106,518 applied to the principal.

The City has entered into two other similar agreements with a combined cost of approximately \$961,000. The City's interest cost for the year ended June 30, 2009 was \$69,175 with no principal applied. The terms for these agreements are 10 years using interest rate assumptions of 5.7% to 6.75%. These agreements are expected to begin principal reimbursements in the next fiscal year.

City of West Burlington Bond and Note Maturities June 30, 2009

						Gene	ral Obligat	ion	Bonds						
		Stre	eet	1	Aquatic			Water				Water			
	Imp	rov	ement		Center			Improvement			rov				
		Not	es		Bond			Loan Agreement			Boı				
	Marc	ch 1	, 2003	Octo	October 1, 2007			August 27. 2008			ch 1				
Year Ending	Interest			Interest			Interest	Interest		Interest					
<u>June 30</u> ,	Rate		<u>Amount</u>	Rate		<u>Amount</u>	Rate		<u>Amount</u>	Rate		<u>Amount</u>		<u>Total</u>	
2010	3.00%	\$	400,000	3.85%	\$	695,000	3.0%	\$	15,000	20%	\$	275,000	\$	1,385,000	
2011	3.20%		415,000	3.90%		720,000	3.0%		16,000	2.2%		285,000		1,436,000	
2012			-	3.95%		750,000	3.0%		16,000	2.4%		290,000		1,056,000	
2013			-	4.00%		775,000	3.0%		17,000			-		792,000	
2014			-	4.05%		810,000	3.0%		17,000			-		827,000	
2015			-			-	3.0%		18,000			-		18,000	
2016			-			-	3.0%		18,000			-		18,000	
2017			-			-	3.0%		19,000			-		19,000	
2018			-			-	3.0%		19,000			-		19,000	
2019			-			-	3.0%		20,000			-		20,000	
2020			-			-	3.0%		21,000			-		21,000	
2021			-			-	3.0%		21,000			-		21,000	
2022			-			-	3.0%		22,000			-		22,000	
2023			-			-	3.0%		23,000			-		23,000	
2024			-			-	3.0%		23,000			-		23,000	
2025			-			-	3.0%		24,000			-		24,000	
2026			-			-	3.0%		25,000			-		25,000	
2027			-			-	3.0%		25,000			-		25,000	
2028		_			_		3.0%	_	26,000		_		_	26,000	
		\$_	815,000		\$_	3,750,000		\$_	385,000		\$_	850,000	\$_	5,800,000	

	Urban Renewal Tax	
	Increment Financing	
	(TIF) Revenue Bonds	Water Revenue Bond
Year Ending	Interest COBO	Interest
<u>June 30</u> ,	<u>Rate</u> <u>2003-A</u>	<u>Rate</u> <u>Amount</u>
2010	4.85% \$ 25,000	3.0% \$ 1,000
2011	5.10% 30,000	3.0% 1,000
2012	5.35% 30,000	3.0% 15,000
2013	5.55% 30,000	3.0% 16,000
2014	5.75% 35,000	3.0% 16,000
2015	5.90% 35,000	3.0% 16,000
2016	6.00% 35,000	3.0% 17,000
2017	-	3.0% 17,000
2018	-	3.0% 18,000
2019	-	3.0% 19,000
2020	-	3.0% 19,000
2021	-	3.0% 20,000
2022	-	3.0% 20,000
2023	-	3.0% 21,000
2024	-	3.0% 21,000
2025	-	3.0% 22,000
2026	-	3.0% 23,000
2027	-	3.0% 23,000
2028		3.0% 24,000
	\$220,000	\$ 329,000

City of West Burlington Schedule of Receipts by Source and Disbursements by Function -All Governmental Funds Types

		Year Ending June 30,												
		2009		2008		2007		2006		2005		2004		2003
Receipts:														
Property tax	\$	838,637	\$	931,804	\$	927,315	\$	934,197	\$	936,733	\$	978,252	\$	1,060,387
Tax increment financing collections		1,681,414		1,985,012		1,947,354		1,899,816		1,771,802		1,399,350		1,334,487
Other city taxes		643,872		537,495		433,246		385,512		391,763		426,373		370,031
Use of money and property		121,715		168,496		110,046		86,271		59,911		68,661		47,845
Licenses and permits		49,658		65,219		96,860		51,125		90,160		55,398		31,870
Intergovernmental		364,218		578,484		405,794		454,128		716,922		372,533		454,443
Charges for services		227,427		160,947		139,111		146,190		104,357		94,223		92,562
Special assessments		-		-		36,138		-		-		-		-
Miscellaneous	_	284,720	-	364,415	_	290,025	_	410,076	-	437,425	-	305,762	_	101,145
Total	\$_	4,211,661	\$_	4,791,872	\$_	4,385,889	\$_	4,367,315	\$_	4,509,073	\$	3,700,552	\$_	3,492,770
Disbursements:														
Operating:														
Public safety	\$	1,120,511	\$	1,049,996	\$	1,084,115	\$	1,370,520	\$	1,046,473	\$	1,014,372	\$	950,496
Public works		510,378		506,502		455,784		451,451		455,956		507,960		440,143
Culture and recreation		289,096		111,732		86,148		101,012		80,579		73,754		80,127
Community and economic development		229,542		205,075		2,349		16,837		2,607		287,374		63,681
General government		433,061		457,439		290,544		299,438		227,568		246,845		174,589
Debt service		1,358,394		1,118,458		1,220,655		1,118,576		1,445,846		1,130,716		1,502,503
Capital projects	_	755,856	_	4,911,209	_	681,900	_	930,076	-	1,995,007	-	3,311,529	_	1,378,528
Total	\$_	4,696,838	\$_	8,360,411	\$_	3,821,495	\$_	4,287,910	\$_	5,254,036	\$	6,572,550	\$_	4,590,067

City of West Burlington Schedule of Expenditures of Federal Awards Year Ended June 30, 2009

Federal Agency/Pass-Through Agency Program - Grant Title	CFDA <u>Number</u>	Grantor Program Number	Program Expenditures
Indirect:			
U.S. Department of Transportation:			
Iowa Dept. of Public Safety/Governor's Traffic Safety Bureau: Alcohol Incentive Grant	20.601	PAP 08-410 Task 69	¢ 5 1 4 2
Alcohol Incentive Grant Alcohol Incentive Grant	20.601 20.601	PAP 08-410 Task 69 PAP 09-410 Task 77	\$ 5,143 3,027
Alcohol incentive orant	20.001	1A1 09-410 1ask //	3,027
Direct:			
U.S. Department of Justice:			
Office of Community Oriented Policing Services	16.738	08JAG/C06-A01	16.731
Bulletproof Vest Partnership	16.607	XT2-2	455
Department of Homeland Security:			
Federal Emergency Management Agency	07.006	CED A D	75.000
Commercial Equipment Direct Assistance Program	97.096	CEDAP	75,000
U.S. Department of Transportation:			
Surface Transportation Program	20.205	SRTS-8255(607)-2U-29	1,000
Environmental Protection Agency:		*** *** *** ***	404 400
Project Grants	66.202	XP-987830-01	481,100
Total			\$ <u>582,456</u>

<u>Basis of Presentation</u> - The Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of West Burlington and is presented in conformity with an other comprehensive basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

City of West Burlington Schedule of Selected Employee Related Expenses

			Ye	ear Ended June 3	0,		
	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
Disbursements: Gross salaries	\$ 1,338,300	\$ 1,203,900	\$ 1,164,260	\$ 1,158,300	\$ 1,081,500	\$ 1,087,640	\$ 1,042,363
FICA expense	98,800	89,500	87,100	87,400	81,500	82,298	78,724
IPERS & ICMA expense	<u>87,100</u>	82,800	<u>81,800</u>	83,700	<u>76,100</u>	<u>74,271</u>	69,886
Total	\$ <u>1,524,200</u>	\$ <u>1,376,200</u>	\$ <u>1,333,160</u>	\$ <u>1,329,400</u>	\$ <u>1,239,100</u>	\$ <u>1,244,209</u>	\$ <u>1,190,973</u>



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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Burlington, Iowa (City) as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated October 6, 2009. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above none are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Ouestioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City and other parties to whom the City may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

CPA Associates PC

October 6, 2009



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Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

Honorable Mayor and Members of the City Council:

Compliance

We have audited the compliance of City of West Burlington, Iowa (City), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to its major federal programs for the year ended June 30, 2009. The City's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2009.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the City's internal control that might be significant deficiencies or material weakness as defined below. However, as discussed below, we identified a deficiency in internal control over compliance.

A control deficiency in the City's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect non-compliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to administer a federal program such that there is more than a remote likelihood non-compliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item III-A-09 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood material non-compliance with a type of compliance requirement of a federal program will not be prevented or detected by the City's internal control. We consider the significant deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item III-A-09 not to be a material weakness.

The City's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City and other parties to whom the City may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

CPA Associates PC

October 6, 2009

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) A significant deficiency in internal control over the major program was disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- (f) The audit disclosed an audit finding which was required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major program is as follows:

CFDA Number 66.202 - Environmental Protection Agency - Project Grants

- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) City of West Burlington did not qualify as a low-risk auditee.

Part II: Findings Related to the Financial Statements

SIGNIFICANT DEFICIENCIES

II-A-09 Preparation of Financial Statements - The City does not have an internal control system designed to provide for the preparation of the financial statements on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Therefore, as auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. This circumstance is not unusual for a governmental entity similar in population to the City of West Burlington. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

<u>Recommendation</u> - We realize that obtaining the expertise necessary to prepare the financial statements, including all necessary disclosures, can be considered costly and ineffective. However, the City's management and those charged with governance should decide whether to accept the degree of risk associated with this condition because of cost or other considerations.

<u>Response</u> - The City will continue to review and monitor procedures currently in place and evaluate the risks to be accepted in preparation of the financial statements.

Conclusion - Response accepted.

II-B-09 Segregation of Duties - One important aspect of the internal control structure is the segregation of duties among employees to prevent one individual employee from handling a transaction from its inception to its completion. Management has not separated incompatible activities of personnel, thereby creating risks related to the safeguarding of cash and the accuracy of the financial statements.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City Council and management should continue to provide oversight and direction based upon their direct knowledge of the City's operations and day-to-day contact with employees to control and safeguard assets.

<u>Response</u> - The City will continue to review operating procedures and segregate employee duties to the extent financially feasible to maximize internal control.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Part III: Findings and Questioned Costs for Federal Awards

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

SIGNIFICANT DEFICIENCY

III-A-09 <u>Segregation of Duties over Federal Receipts</u> - The City did not properly segregate collection, deposit and record-keeping for receipts, including those related to federal programs. See item II-B-09.

Part IV: Other Findings Related to Statutory Reporting

- IV-A-09 Official Depositories A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2009.
- IV-B-09 <u>Certified Budget</u> Disbursements during the year ended June 30, 2009 did not exceed the amounts budgeted in any program. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.
 - The City published a notice of public hearing on the budget including a summary of the proposed budget as required by Chapter 384.16 of the Code of Iowa.
- IV-C-09 <u>Questionable Disbursements</u> We noted no disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-D-09 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- IV-E-09 <u>Business Transactions</u> We noted no evidence of business transactions between the City and City officials or employees which we believed to be in violation of statutory provisions.
- IV-F-09 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-G-09 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.

Part IV: Other Findings Related to Statutory Reporting (continued)

IV-H-09 Bonds and Revenue Notes - The water user charges were not at a level which produces and maintains net revenues equal to at least 110% of principal and interest requirements due in the same year as required by the water revenue bond resolution. The water net revenues were a loss in the current year.

<u>Recommendation</u> - Water user charges need to be at a level which produces and maintains net revenues equal to at least 110% of principal and interest requirements due in the same year as required by the water revenue bond resolution.

Response - The City has raised water user charges 5% for the next fiscal year.

Conclusion - Response accepted.

IV-I-09 <u>Deposits and Investments</u> - We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.